

COMMUNITY COLLEGES
Summary of FY 2023-24 Enacted
Public Act 103 of 2023 (Senate Bill 173, Article 2)

Analyst: Perry Zielak

IDG/IDT	FY 2022-23 YTD as of 2/8/23	FY 2023-24 Enacted	Difference: Enacted From FY 2022-23 YTD	
			Amount	%
	\$0	\$0	\$0	--
Federal	81,200,000	0	(81,200,000)	(100.0)
Local	0	0	0	--
Private	0	0	0	--
Restricted	448,558,000	544,517,500	95,959,500	21.4
GF/GP	0	0	0	--
Gross	\$529,758,000	\$544,517,500	\$14,759,500	2.8

Notes:

(1) FY 2022-23 year-to-date figures include mid-year budget adjustments through February 8, 2023.

(2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Community Colleges budget, contained in Article II of the compiled School Aid Act, provides funding for operational support of the 28 public community colleges located throughout the state and some retirement costs for employees who participate in the state public school employee retirement system. Community colleges offer a wide variety of educational programs, including traditional two-year transfer programs, associate degrees, career and technical education, developmental and remedial education, continuing education, and baccalaureate programs in a limited number of areas. The colleges are supported primarily through a combination of state aid, local property tax revenue, and tuition and fees.

Major Budget Changes from FY 2022-23 YTD Appropriations

1. Community College Operations Increase

Includes a net increase of \$16.7 million SAF for community college operations, a 4.9% increase. This includes:

- \$16.9 million SAF, or 5.0%, increase to operations grants for community colleges, which will be distributed through the performance funding formula.
- \$254,400 SAF decrease based on FY 2021-22 North American Indian Tuition Waiver (ITW) program costs reported by institutions.

Attainment of the performance funding increase will be conditioned on restraining in-district tuition and fee increases to the greater of 4.5% or \$205. Projected funding increases for individual community colleges will range from 4.1% to 7.1%. Total funding for operations will be \$357.9 million SAF.

	FY 2022-23 Year-to-Date (as of 2/8/23)	FY 2023-24 Enacted Change
Gross	\$341,224,400	\$16,737,500
Restricted	341,224,400	16,737,500
GF/GP	\$0	\$0

2. Michigan Public School Employee Retirement System (MPERS) State Share of Unfunded Actuarial Accrued Liability (UAAL) Stabilization Payment

Increases funding by \$13.2 million SAF for the state's share of community colleges' MPERS UAAL, a 14.3% increase. The state's share is the difference between the calculated UAAL contribution to the system and the employer contribution cap of 20.96% of payroll set by the Public School Employees Retirement Act (MCL 38.1341). Total funding for the state share of MPERS will be \$105.8 million SAF.

Gross	\$92,600,000	\$13,200,000
Restricted	92,600,000	13,200,000
GF/GP	\$0	\$0

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<u>Major Budget Changes from FY 2022-23 YTD Appropriations</u>		FY 2022-23 Year-to-Date (as of 2/8/23)	FY 2023-24 Enacted Change
3. MPSERS Offset		Gross	\$1,733,600
Increases funding by \$5.5 million SAF for the community colleges' MPSERS offset payment, a 314.7% increase, which assists in offsetting a portion of the contributions owed to MPSERS by community colleges. The increase will equalize the offset for community colleges with the K-12 school district MPSERS offset. Total funding for the MPSERS offset will be \$7.2 million SAF.		Restricted	5,455,400
		GF/GP	\$0
4. MPSERS Normal Cost Offset		Gross	\$10,800,000
Increases funding by \$12.2 million SAF for the community colleges' MPSERS normal cost offset, a 113.0% increase, due to lowering the assumed rate of return from 6.8% to 6.0% pursuant to the dedicated gains policy. Total funding for the MPSERS normal cost offset will be \$23.0 million SAF.		Restricted	12,200,000
		GF/GP	\$0
5. Infrastructure, Technology, Equipment, Maintenance, and Safety		Gross	\$0
Adds \$32.8 million SAF for Infrastructure, Technology, Equipment, Maintenance, and Safety (ITEMS), which will allow community colleges to repair, improve, or maintain existing buildings, facilities, equipment, technological and physical infrastructure, student housing, and school safety measures. Community colleges that receive a Capital Outlay project authorization by December 15, 2023 will not be eligible to receive ITEMS funding. Individual community college allocations will be distributed based on calculated FY 2021-22 fiscal year equated student (FYES) enrollment and will not be distributed until January 2024. Total funding for ITEMS will be \$32.8 million SAF.		Restricted	32,836,600
		GF/GP	\$0
6. Critical Incident Mapping		Gross	\$0
Adds \$5.0 million SAF for critical incident mapping. The distribution of funds will be proportional to each community college's operations funding. Total funding for critical incident mapping will be \$5.0 million SAF.		Restricted	5,000,000
		GF/GP	\$0
7. Career and Education Navigators for Adult Learners		Gross	\$0
Adds \$5.0 million SAF for career and education navigators for adult learners. Community colleges will partner with county governments to apply for grants through the Office of Sixty by 30 to supplement or create career and education navigators. Total funding for Career and Education Navigators for Adult Learners will be \$5.0 million SAF.		Restricted	5,000,000
		GF/GP	\$0
8. Michigan Reconnect Entry Point Program		Gross	\$0
Adds \$5.0 million SAF for the Michigan Reconnect Entry Point Program. Community colleges must partner with county governments to apply for grants through the Office of Sixty by 30 to engage applicants who have been approved for Reconnect funding but have not enrolled in an eligible program. Total funding for the Michigan Reconnect Entry Point program will be \$5.0 million SAF.		Restricted	5,000,000
		GF/GP	\$0
9. Kalamazoo Valley Community College Workforce Development Grants		Gross	\$0
Adds \$530,000 SAF for a workforce development grant to Kalamazoo Valley Community College (KVCC) for curriculum development in electric vehicle battery installation and repair, electric vehicle charger installation and residential and community scale solar panels installation and repair. Total funding for KVCC workforce development grants will be \$530,000 SAF.		Restricted	530,000
		GF/GP	\$0

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<u>Major Budget Changes from FY 2022-23 YTD Appropriations</u>		FY 2022-23 Year-to-Date (as of 2/8/23)	FY 2023-24 Enacted Change
10. Michigan Associate Degree in Nursing (ADN) to Bachelor of Science in Nursing (BSN) Completion Grant Program	Gross	\$56,000,000	(\$56,000,000)
Removes \$56.0 million federal SFRF for the Michigan ADN to BSN Completion Grant program. The program allows nurses with an ADN or similar degree to pursue a BSN degree on a community college campus in partnership with a public or independent 4-year college or university BSN-granting program.	Federal	56,000,000	(56,000,000)
	GF/GP	\$0	\$0
11. Community College Academic Catch-up Program	Gross	\$10,000,000	(\$10,000,000)
Removes \$10.0 million federal SFRF for the creation of the Community College Academic Catch-up program administered by the Michigan Community College Association. Community colleges may apply for grant funding to support various summer educational programs for students suffering from potential learning loss related to the COVID-19 pandemic.	Federal	10,000,000	(10,000,000)
	GF/GP	\$0	\$0
12. Michigan Center for Adult College Success	Gross	\$9,200,000	(\$9,200,000)
Removes \$9.2 million federal SFRF for the creation of the Michigan Center for Adult College Success administered by the nonprofit organization TalentFirst. The Center works on ensuring adult enrollment and completion of college degree and certificate programs.	Federal	9,200,000	(9,200,000)
	GF/GP	\$0	\$0
13. Michigan Reconnect Program Short-Term Training Grants	Gross	\$6,000,000	(\$6,000,000)
Removes \$6.0 million federal SFRF for the Michigan Reconnect program short-term training grants. Funds support skills scholarships to a qualified occupational or private training program for individuals at least 21 years old with a high school or equivalent diploma.	Federal	6,000,000	(6,000,000)
	GF/GP	\$0	\$0

Major Boilerplate Changes from FY 2022-23

Consolidation of Boilerplate Reporting Requirements

Consolidates various reporting requirements in a new Section 217a. The affected current-year boilerplate sections include Sections 206, 209 (also removes reporting on current fiscal year budget and dual enrollment programs), 209a, and 215.

Sec. 210h. Community College COVID-19 Vaccination Exemption Requirement – DELETED

Deletes language that details exemptions and reporting requirements that community colleges must provide to students and employees if a campus mandatory vaccine policy is implemented.

Sec. 216. Michigan Reconnect Program Short-Term Training Grants – DELETED

Deletes language that details that Michigan Reconnect program funds for short-term training grants must be expended according to statutory requirements while funding the short-term training grants to include all individuals at least 21 years old; requires LEO to report on funds expended on a quarterly basis; and designates unexpended funds as a work project.

Sec. 216a. Community College Academic Catch-Up Program Detail – DELETED

Deletes language specifying the requirements the Michigan Community College Association must follow when awarding academic catchup program grants to individual community colleges through a committee review process, and the requirements community colleges must follow when creating an academic catch-up program in order to receive grant funding.

Sec. 216b. Michigan ADN to BSN Completion Grant Program Detail – DELETED

Deletes language that details the requirements community colleges must follow when creating ADN to BSN partnerships with public and private four-year college and university BSN-granting programs, along with details on what program grant funding can be used for; requires annual assessment by the Michigan Community College Association, the Michigan Association of State Universities, Michigan Independent Colleges and Universities and participating community colleges and four-year colleges and universities; and designates unexpended funds as a work project.

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Major Boilerplate Changes from FY 2022-23

Sec. 216c. Infrastructure, Technology, Equipment, Maintenance, and Safety (ITEMS) Appropriation Detail – NEW

Adds language that details infrastructure, technology, equipment, maintenance, safety and housing repayment categories that ITEMS funding could be used for by community colleges. Specifies that only community colleges that do not receive a Capital Outlay planning or construction authorization between January 1, 2023 and December 15, 2023 are eligible for ITEMS funding. Stipulates that distribution of funding is based on FY 2021-22 calculated FYES headcount and lump-sum payments will be distributed in January 2024.

Sec. 217a. Community College Annual Reporting Requirements – NEW

Consolidates language originally located in Sections 206, 209, 209a, 215, and 226a that represented various annual reporting requirements around finances, safety, Title IX, institutional data, and financial aid information. Specifies the state budget director may withhold monthly installments until all reports and data are submitted.

Sec. 217b. Community College Tuition and Fee Restraint and Annual Rate Report – NEW

Consolidates language originally located in Sections 225 and 230 that requires community colleges to report tuition and fee rates, the annual cost of tuition and fees for a 30 credit course load, and tuition and fee increases from the prior year to CEPI by the last business day of August; details tuition restraint requirements in order to receive performance funding for FY 2023-24; and requires community colleges to limit in-district tuition and fee increases to 4.5% or \$205, whichever is greater. Defines the term "fee" to include the cost of any charges paid by more than half of all resident students. Defines the term "tuition and fee rate" to be the average cost charged to the majority of students for the 2 semesters with the highest amount of full-time equated students during an academic year. Specifies community colleges that violate the tuition restraint cap may have their appropriation adjusted.

Sec. 219. Reporting to the P-20 Longitudinal Data System – REVISED

Requires each community college to provide its P-20 longitudinal data system data for the preceding academic year to CEPI by October 15. Adds language originally located in Sections 224 and 226 that requires community colleges provide CEPI data for the P-20 longitudinal data system in order to inform interested high schools of the aggregate academic status of their students and requires community colleges to report by October 15 to CEPI the numbers and types of associate degrees and other certificates awarded by each college.

Sec. 223. North American Indian Tuition Waiver Reporting Requirements – REVISED

Requires community colleges and tribal colleges receiving North American Indian tuition waiver funding to report to the Department of Civil Rights on the number of North American Indian tuition waiver applications received and approved, the number and monetary value of the waivers, the number of students with waivers who withdrew from school, and the number of students with waivers who completed a degree or certificate program. Adds the number of students who transfer to a four-year university and the number of students who receive a waiver to reporting requirements.

Sec. 224. Community College Student Aggregate Data Report – DELETED

Requires community colleges to provide CEPI data for the P-20 longitudinal data system in order to inform interested high schools of the aggregate academic status of their students. Relocates requirements of section to Section 219.

Sec. 225. Community College Tuition and Fee Rate Report – DELETED

Requires community colleges to report tuition and fee rates, the annual cost of tuition and fees for a 30 credit course load, and tuition and fee increases from the prior year to CEPI by the last business day of August. CEPI will then provide the information to various state agencies. Relocates requirements of section to Section 217b.

Sec. 226. Degrees and Certificates Awarded by Community Colleges – DELETED

Requires community colleges to report by October 15 to CEPI the numbers and types of associate degrees and other certificates awarded by each college. Relocates requirements of section to Section 219.

Sec. 226a. Student Loan and Financial Aid Website – DELETED

Requires community colleges to post a link on their homepage to the website created by the Department of Treasury containing various student loan and other financial aid information. Relocates requirements of section to Section 217a.

Sec. 226b. COVID-19 Federal Funding Reporting Requirement – DELETED

Deletes language that requires community colleges to report all federal funding received related to the COVID-19 pandemic and requires report to be posted on a public website.

Sec. 226d. Free and Open Speech Policies Reporting Requirement – DELETED

Deletes legislative intent language that requires community colleges to report on activities related to strategic planning or assessment of policies that provide for open and free speech while protecting students from hate speech and discrimination.

Major Boilerplate Changes from FY 2022-23

Sec. 226g. Campus Advocacy Policy – DELETED

Deletes legislative intent language that requires community colleges to adopt advocacy policies for distribution and demonstrations around first amendment activities and political speech.

Sec. 227. College Level Equivalent Credit Examination Requirements – DELETED

Deletes language that requires community colleges to develop and implement policies for awarding academic credit for college level equivalent credit examinations, allow students to earn college credit through exams once enrolled, post the policies and opportunities for credit examinations and submit a report if the college requires exam scores higher than those recommended by the American Council on Education to earn credit through examinations.

Sec. 227a. Accelerated Degree Completion Pathways Requirement – DELETED

Deletes language that requires community colleges to provide all students with information on accelerated degree completion pathways within the first semester of enrollment, post the information on a public website and create accelerated degree completion pathways if they do not exist.

Sec. 230. Performance Formula Detail, Local Strategic Value Categories, Tuition and Fee Restraint, and Formula Workgroup – REVISED

States the formula by which the amount available for performance funding (which is the amount of the annual increase in funding for community college operations) is allocated. Lists requirements for the local strategic value categories. States that community colleges must participate and submit semi-annual updates to the Michigan Transfer Network to receive performance funding payments. Details tuition restraint requirements in order to receive performance funding. Details language requiring a workgroup consisting of members from the House, Senate, Executive, Michigan Community College Association, community colleges, and support staff to evaluate the performance formula and equitable community college funding measures and produce recommendations by December 15, 2022. Relocates tuition and fee restraint requirements and definitions to Section 217b and deletes workgroup language.

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**FY 2023-24 Community College Operations Appropriations
Enacted Summary**

% of Formula:	FY 2022-23			30%	10%	10%	10%	30%	5%	5%	100%	FY 2022	Indian	Total Indian	FY 2023-24	%
	Total FY 2022-23 Appropriation	Indian Tuition Waiver Payment	FY 2022-23 Base Appropriation	Sustainability	Performance- Improvement	Performance- Completion Number	Performance- Completion Rate	Contact Hours	Administrative	Local Strategic Value	Total Formula Distribution	Indian Tuition Cost	Indian Tuition Waiver Adjustments	Total Indian Tuition Waiver Payment	Appropriation	Change
Alpena	\$6,040,500	\$13,700	\$6,026,800	\$90,402	\$24,107	\$20,834	\$44,567	\$45,752	\$33,096	\$15,067	\$273,800	\$26,500	12,800	\$26,500	\$6,327,100	4.7%
Bay de Noc	5,986,700	109,700	5,877,000	88,155	31,070	19,275	45,083	61,571	48,466	14,692	308,300	113,900	4,200	113,900	6,299,200	5.2%
Delta	15,928,400	40,200	15,888,200	238,323	70,571	78,349	63,553	221,259	42,322	39,720	754,100	48,200	8,000	48,200	16,690,500	4.8%
Glen Oaks	2,802,100	0	2,802,100	42,031	11,208	12,045	33,298	31,212	98	7,005	136,900	0	0	0	2,939,000	4.9%
Gogebic	5,145,800	42,500	5,103,300	76,549	28,119	11,246	44,722	33,271	19,762	12,758	226,400	37,900	(4,600)	37,900	5,367,600	4.3%
Grand Rapids	19,950,600	184,400	19,766,200	296,493	79,065	112,923	98,364	406,085	35,817	49,415	1,078,200	122,000	(62,400)	122,000	20,966,400	5.1%
Henry Ford	23,731,400	31,300	23,700,100	355,501	142,838	143,737	94,800	400,136	33,436	59,250	1,229,700	14,100	(17,200)	14,100	24,943,900	5.1%
Jackson	13,337,700	42,600	13,295,100	199,426	53,180	42,215	53,180	148,695	29,091	33,238	559,000	33,300	(9,300)	33,300	13,887,400	4.1%
Kalamazoo Valley	13,832,700	56,600	13,776,100	206,641	55,104	62,231	75,677	231,668	40,037	34,440	705,800	57,500	900	57,500	14,539,400	5.1%
Kellogg	10,781,400	27,000	10,754,400	161,316	43,018	51,511	62,983	128,995	40,136	26,886	514,800	21,000	(6,000)	21,000	11,290,200	4.7%
Kirtland	3,601,000	23,100	3,577,900	53,668	14,312	18,028	14,312	51,674	34,308	8,945	195,200	19,800	(3,300)	19,800	3,792,900	5.3%
Lake Michigan	5,990,800	12,400	5,978,400	89,676	68,844	24,089	23,914	99,097	19,049	14,946	339,600	3,600	(8,800)	3,600	6,321,600	5.5%
Lansing	34,339,200	110,300	34,228,900	513,433	158,158	137,130	157,679	377,229	31,082	85,572	1,460,300	63,500	(46,800)	63,500	35,752,700	4.1%
Macomb	35,950,400	38,500	35,911,900	538,678	170,885	142,255	163,990	586,577	31,301	89,780	1,723,500	26,500	(12,000)	26,500	37,661,900	4.8%
Mid Michigan	5,555,700	97,600	5,458,100	81,871	29,616	21,673	21,832	94,336	21,810	13,645	284,800	55,600	(42,000)	55,600	5,798,500	4.4%
Monroe County	5,005,000	1,400	5,003,600	75,054	38,051	22,725	20,014	80,656	32,131	12,509	281,100	2,100	700	2,100	5,286,800	5.6%
Montcalm	3,767,400	8,500	3,758,900	56,383	22,414	21,789	15,036	42,165	31,082	9,397	198,300	9,500	1,000	9,500	3,966,700	5.3%
Mott	17,127,100	28,800	17,098,300	256,474	68,393	66,908	68,393	159,232	31,224	42,746	693,400	31,500	2,700	31,500	17,823,200	4.1%
Muskegon	9,775,400	42,000	9,733,400	146,001	53,627	38,005	59,537	119,502	36,482	24,333	477,500	12,700	(29,300)	12,700	10,223,600	4.6%
North Central	3,779,800	163,900	3,615,900	54,238	51,238	19,724	34,552	54,477	29,612	9,040	252,900	142,200	(21,700)	142,200	4,011,000	6.1%
Northwestern	10,162,300	155,500	10,006,800	150,102	47,373	36,095	61,261	118,509	28,112	25,017	466,500	177,000	21,500	177,000	10,650,300	4.8%
Oakland	23,505,300	35,800	23,469,500	352,042	93,878	142,567	115,891	466,563	34,496	58,674	1,264,100	22,300	(13,500)	22,300	24,755,900	5.3%
Schoolcraft	13,960,700	21,200	13,939,500	209,092	66,844	83,533	55,758	289,483	32,787	34,849	772,300	30,700	9,500	30,700	14,742,500	5.6%
Southwestern	7,359,900	27,100	7,332,800	109,992	54,427	18,574	52,751	66,681	29,288	18,332	350,000	12,700	(14,400)	12,700	7,695,500	4.6%
St. Clair County	7,805,200	18,600	7,786,600	116,799	44,379	49,523	52,720	116,109	24,837	19,466	423,800	16,000	(2,600)	16,000	8,226,400	5.4%
Washtenaw	14,875,000	23,700	14,851,300	222,769	86,178	220,916	80,934	385,048	41,188	37,128	1,074,200	12,700	(11,000)	12,700	15,938,200	7.1%
Wayne County	18,384,700	8,600	18,376,100	275,641	73,504	70,338	73,504	252,478	25,813	45,940	817,200	4,600	(4,000)	4,600	19,197,900	4.4%
West Shore	2,742,200	21,200	2,721,000	40,815	18,786	10,953	10,884	29,108	12,732	6,802	130,200	14,400	(6,800)	14,400	2,865,600	4.5%
	\$341,224,400	\$1,386,200	\$339,838,200	\$5,097,570	\$1,699,190	\$1,699,190	\$1,699,190	\$5,097,570	\$849,595	\$849,595	\$16,991,900	\$1,131,800	(\$254,400)	\$1,131,800	\$357,961,900	4.9%

Data Notes	
Component	Years
Performance improvement	FYs 2019-2021
Performance completion number	FYs 2019-2021
Performance completion rate	FYs 2019-2021
Contact hours	FY 2022
Administrative	FYs 2021-2022