



MDOC Presentation on Proposed Program Eliminations

Kyle Kaminski, Offender Success Administrator/Legislative
Liaison

Online High School Diploma Pilot

- Funding History: FY '18 - \$1m, FY '19 - \$500k, Total \$1.5m
- Program Description: The pilot would provide up to 400 prisoners with the opportunity to complete an online high school curriculum to earn a high school diploma at 2 MDOC facilities.
- Program History: The MDOC originally conducted a RFP in FY '18, but did not find an acceptable bidder. The pilot was rebid in FY '19 and is pending.
- Reason for Proposed Elimination: The \$1.5m in funding remains available to support the pilot, so additional funding is not needed to support this limited term pilot.

Kitchen Inspections

- Funding History: FY '19 - \$50k
- Program Description: This funding was added to the budget to reimburse the costs of local governments for inspecting the MDOC's kitchens.
- Program History: The MDOC has not utilized this funding because the Department has a statutory exemption from the Food Law. The Senate added boilerplate language in the FY '19 budget requiring an annual inspection of food service operations consistent with the Food Law, but as the MDOC has licensed staff that can perform this task for the Department, there is no need for these inspections to be carried out by local units of government.
- Reason for Proposed Elimination: This funding is unnecessary because the responsibility for inspecting the MDOC's food service operations falls on properly licensed state employees, rather than the employees of the local units of government where prison facilities are located.

Federally Qualified Healthcare Pilot

- Funding History: FY '18 - \$75k (One Site), FY '19 - \$250k – (Three Sites)
- Program Description: This pilot utilized MDOC funding to connect parolees to care at Federally Qualified Health Centers (FQHC's). The care at these clinics is reimbursed by Medicaid, so funds from the pilot paid for service navigators and administrative support for the pilot.
- Program History: The program originally served Macomb County, but has now been expanded to Berrien and Kent Counties. The goal of having returning citizens connect with federally reimbursable care has been met at all three sites and has allowed the MDOC to take a more permanent step toward connecting offenders to care at FQHC's.
- Reason for Proposed Elimination: The MDOC has worked with DHHS to submit a plan to the federal government to have the types of service navigation that have been supported by this pilot become reimbursable services under Medicaid. Michigan needs a statewide approach to connecting returning citizens to care that utilizes supports in the community, rather than relying on MDOC funding (GF/GP) to target a small number of communities.

Supervising Region Incentive Program

- Funding History: FY '17 - \$2.5m, FY '18 - \$1m, FY '19 - \$1m
- Program Description: This program utilizes the funding mechanism established by PA 11 of 2017, which allows the MDOC to receive funding for regional programming to reduce parole and probation violations. Ongoing funding is only released each quarter if the percentage of revocations in each quarter are less than the preceding quarter.
- Program History: The funding from this line is being used to support two programs, RAISE Van Buren (Region 8) and RAISE Macomb (Regions 9 and 10).

Supervising Region Incentive Program Regions 9 & 10

Quarter	Probation Revocations	Parole Revocations	Combined Revocations	Funding Released
2018 Q1	0.9%	5%	1.8%	
2018 Q2	0.9%	4.8%	1.8%	Yes
2018 Q3	0.9%	5.8%	2%	No
2018 Q4	0.9%	5.3%	1.8%	Yes

Supervising Region Incentive Program Region 8

Quarter	Probation Revocations	Parole Revocations	Combined Revocations	Funding Released
2017 Q3	1.9%	6.5%	4.4%	
2017 Q4	1.3%	4.3%	3%	Yes
2018 Q1	1.5%	4%	3.1%	No
2018 Q2	1.5%	3.5%	3%	Yes
2018 Q3	1.7%	4.7%	3.5%	No
2018 Q4	1.4%	5.1%	3.3%	No

Supervising Region Incentive Program

- Reasons for Proposed Program Elimination
 - The MDOC supports the types of programming that are being run, but opposes the quarter-to-quarter funding model.
 - In Region 8, combined revocations are down significantly, but this program is under threat because the funding model is unreliable.
 - In Regions 9 and 10 the MDOC is targeting opioid addicted female offenders and starting to produce results, but because the program counts all offenders, the program is not having the effect of moving the overall numbers.
 - Seasonality is having a significant impact on results that was not accounted for in the legislation.
 - This approach makes it more difficult to work with contractors who need to hire to support these programs.

Parole Certain Sanction Program

- Funding History: FY '16 - \$500k, FY '17 – \$1.4m, FY '18 - \$1.4m, FY '19 - \$1.4m
- Program Description: This program provides for intensive drug testing of parolees with substance abuse issues. Failed tests can result in sanction days at a non-custody setting provided by the contractor. Repeated violations may result in placement in a non-custody setting for short-term outpatient level or residential level substance abuse treatment.
- Program History: The program originally served West Michigan, but has since expanded to additional sites. In FY '18, the program performed 12,228 drug tests with 605 unexcused positive tests and 1069 unexcused “no shows” for a total unexcused failure rate of 11.9%. YTD FY '19 has produced a similar rate.
- Reason for Proposed Elimination: This funding is included in the budget in a way that makes it a “sole source” program which is not subject to competitive bidding. The MDOC routinely bids community-based substance abuse programming and this type of programming could be included in that funding line, which has historically lapsed funds.

Goodwill Flip the Script

- Funding History: FY '15 - \$2.5m, FY '16 - \$2m, FY '17 – \$1.5m, FY '18 - \$1.5m, FY '19 - \$1.5m
- Program Description: This program supports 3 subprograms, one focused on Male Probation Diversion and Employment, one focused on Female Probation Diversion and Employment, and the final one on Education Recovery.
- Program History: This program was started over a decade ago without MDOC assistance or financial support. The program began receiving state funding in FY '15 and it appears that the MDOC budget is now the primary support for this program.
- Reason for Proposed Elimination: This funding is included in the budget in a way that makes it a “sole source” program which is not subject to competitive bidding. The costs of this program significantly exceed similar community corrections and offender success programs that are managed by the MDOC as part of competitive funding processes. While the program has community support and dedicated staff, it has had mixed results when trying to meet the metrics established by its contracts with the MDOC.

FY '17 Goodwill Outcomes

Program	Metric	Goal	Actual	Goal Met
Male Diversionary	Enrollees	185	266	Yes
Male Diversionary	Completions	80%	61% or 88%	
Male Diversionary	Job Placements	70%	39% or 57%	No
Male Diversionary	30-Day Retention	80% of Placements	57% or 81%	
Female Diversionary	Enrollees	75	50	No
Female Diversionary	Completions	60	29	No
Female Diversionary	Job Placements	42	20	No
Education Recovery	Enrollees	175	175	Yes
Education Recovery	Grade Level Increase	140	140	Yes

FY '18 Goodwill Outcomes

Program	Metric	Goal	Actual	Goal Met
Male Diversionary	Enrollees	185	185	Yes
Male Diversionary	Completions	148	131	No
Male Diversionary	Job Placements	130	136	Yes
Male Diversionary	30-Day Retention	104	112	Yes
Male Diversionary	90-Day Retention	104	<64	No
Female Diversionary	Enrollees	75	73	No
Female Diversionary	Completions	60	<55	No
Female Diversionary	Job Placements	52	49	No
Education Recovery	Enrollees	175	175	Yes
Education Recovery	Grade Level Increase	140	<105	No

Comparison to Community Corrections

County	Participants	Programs	Funding	Cost per Participant
Ionia	~50	3	\$20,154	\$400
Muskegon	~375	4	\$180,680	\$482
Ottawa	~505	5	\$270,072	\$535
Oakland	~2200	7	\$1.4m	\$636
Ingham	~400	6	\$291,562	\$728
Jackson	~300	5	\$238,860	\$796
Genesee	~525	5	\$455,030	\$866
Wayne	~2000	13	\$2.6m	\$1,300
Goodwill	~435	3	\$1.5m	\$3,450

Cost Comparison for Job Placements

Contractor	Projected Job Placements	Projected Expenditures	Cost per Placement
Statewide OSAA's	1,088	\$2.16m	\$2,373
Flip the Script	182	\$1m	\$5,495

Program Elimination Conclusions

- Competitive bidding of service contracts allows the MDOC to provide the best value to taxpayers while ensuring appropriate contract outcomes.
- Entities impacted by the Executive's proposed budget cuts will still have the opportunity to serve the MDOC's populations by participating in the OCC competitive grant process, Offender Success performance-based contracts and/or community-based substance abuse contracts.
- Requiring programs to obtain funding through these processes also helps eliminate duplication of services and fosters community coordination of services for offenders.